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Financing of the United Nations Organization Stabilization Mission in the Democratic Republic of the Congo

Budget for the United Nations Organization Stabilization Mission in the Democratic Republic of the Congo for the period from 1 July 2018 to 30 June 2019: additional requirements

Report of the Secretary-General

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Summary

The present report contains a request for commitment authority without assessment for the United Nations Organization Stabilization Mission in the Democratic Republic of the Congo (MONUSCO) for the period from 1 July 2018 to 30 June 2019 in the amount of $84,467,300 gross ($83,768,500 net). This proposal is submitted pursuant to Security Council resolution 2348 (2017), in which the Council requested MONUSCO to provide technical assistance and logistical support for the electoral process, as appropriate and in coordination with the Congolese authorities. In line with that mandate, the present proposal is based on the latest consultations with the Independent National Electoral Commission on the nature and level of the Mission's support. The report should be read in conjunction with the report of the Secretary-General on the budget for MONUSCO for the 2018/19 period contained in document A/72/784.

The proposed budget for the maintenance of MONUSCO for the period from 1 July 2018 to 30 June 2019, which amounts to $1,153,468,800 gross ($1,126,039,800 net), was submitted to the General Assembly on 9 March 2018. The present addendum sets forth the requirements for the Mission's support to the electoral process based on the latest estimation. The modalities of support continue to be refined, taking into account the key election developments and consultations with the Independent National Electoral Commission on the appropriate logistical support.

Taking into account the estimated additional requirements in the amount of $84,467,300, the total proposed budget for the operation of MONUSCO for the period from 1 July 2018 to 30 June 2019 amounts to $1,237,936,100 gross ($1,209,808,300 net).

Financial resources

(Thousands of United States dollars. The budget year is from 1 July to 30 June.)

Category	*Apportionment (2017/18)*	*Budget proposal*	*Estimated additional requirements*	*Total requirements*
			(2018/19)	
Military and police personnel	561 017.6	559 801.4	–	559 801.4
Civilian personnel	270 173.6	258 979.0	9 312.9	268 291.9
Operational costs	310 656.9	334 688.4	75 154.4	409 842.8
Gross requirements	**1 141 848.1**	**1 153 468.8**	**84 467.3**	**1 237 936.1**
Staff assessment income	28 850.5	27 429.0	698.8	28 127.8
Net requirements	**1 112 997.6**	**1 126 039.8**	**83 768.5**	**1 209 808.3**
Voluntary contributions in kind (budgeted)	–	–	–	–
Total requirements	**1 141 848.1**	**1 153 468.8**	**84 467.3**	**1 237 936.1**

The actions to be taken by the General Assembly are set out in section VI of the present report.

I. Mandate and planned results

A. Overall

1. The mandate of the United Nations Organization Stabilization Mission in the Democratic Republic of the Congo (MONUSCO) was established by the Security Council in its resolution 1925 (2010).

2. The proposed budget for the maintenance of MONUSCO for the period from 1 July 2018 to 30 June 2019, which amounts to $1,153,468,800 gross ($1,126,039,800 net), was submitted to the General Assembly on 9 March 2018 (A/72/784).

3. In its resolution 2348 (2017), the Security Council requested MONUSCO to provide technical assistance and logistical support for the electoral process, as appropriate and in coordination with the Congolese authorities, the United Nations country team and regional and international actors, in order to facilitate the electoral cycle, in particular by engaging in a regular and substantial dialogue with the Independent National Electoral Commission.

4. On 5 November 2017, the Commission published the electoral calendar, which set presidential and national and provincial legislative elections for 23 December 2018. Since the publication of the calendar and the official request for assistance by the Independent National Electoral Commission, the Mission has developed its electoral assistance concept and operational plan and has started planning the modalities for its support and defining its requirements in line with the latest electoral developments. The Mission continues to assist the Commission in adjusting its operational strategy in preparation for the elections. The latest developments are presented in the report of the Secretary-General on MONUSCO (S/2018/174) and in the report of the Secretary-General on progress in the implementation of the 31 December 2016 political agreement (S/2018/128).

5. It is projected that an additional amount of $84,467,300 would be required for the period from 1 July 2018 to 30 June 2019 for the deployment of up to 157 civilian personnel to be funded under general temporary assistance, 30 aircraft and miscellaneous operational costs to support the Mission's mandated elections-related tasks.

6. As a result, the total proposed budget for the operation of MONUSCO for the period from 1 July 2018 to 30 June 2019 amounts to $1,237,936,100 gross ($1,209,808,300 net), comprising the amount of $1,153,468,800 gross ($1,126,039,800 net) for the maintenance of the Mission and the additional amount of $84,467,300 gross ($83,768,500 net) for the Mission's requirements in support of the elections in the Democratic Republic of the Congo.

7. The results-based-budgeting framework presented in the proposed budget for the 2018/19 period (A/72/784) includes the expected accomplishments, indicators of achievement and outputs related to the Mission's support to the electoral process.

B. Planning assumptions and mission support initiatives

8. The Security Council, in its resolution 2348 (2017), extended the mandate of MONUSCO until 31 March 2018 and requested MONUSCO to provide technical assistance and logistical support for the electoral process. On 30 November 2017, following the publication of the electoral calendar and an official request for assistance by the Independent National Electoral Commission, MONUSCO presented a logistics support plan, building upon an agreed division of labour and key

assumptions and risks, that informs the personnel and financial requirements for the present budget proposal.

Political context

9. In the context of growing uncertainty over the transfer of power and increasing instability, the political agreement brokered by the African Union on 18 October 2016 was viewed as not being sufficiently inclusive, and political instability deepened as the end of the term (19 December 2016) of the President of the Democratic Republic of the Congo, Joseph Kabila, neared. Seeking to obtain a more inclusive political agreement, President Kabila requested the Episcopal Conference of the Congo to mediate negotiations for a broader agreement. The mediation efforts finally reached a breakthrough on 31 December 2016, with the signing of a new transitional agreement by key political stakeholders. The agreement stipulated that President Kabila would not seek a third term, the Constitution would not be amended, the Rassemblement political movement would designate the new Prime Minister and Étienne Tshisekedi would lead the National Council for Monitoring the Agreement and the Electoral Process, which was to be created. Moreover, under the terms of the agreement, elections were to be held by December 2017 (unless the transitional Government, the National Council for Monitoring the Agreement and the Electoral Process and the Independent National Electoral Commission agreed otherwise). Implementation of the agreement was subsequently delayed for the better part of 2017 and was further complicated by the death of Étienne Tshisekedi. In October 2017, the Independent National Electoral Commission, the National Council for Monitoring the Agreement and the Electoral Process and the transitional Government finally convened, paving the way for the publication by the Independent National Electoral Commission of the electoral calendar on 5 November 2017, which set the presidential and the national and provincial legislative elections for 23 December 2018.

10. Representatives of the guarantors of the Peace, Security and Cooperation Framework for the Democratic Republic of the Congo and the Region, namely the African Union, the United Nations, the International Conference on the Great Lakes Region and the Southern African Development Community, met on 22 November 2017 at the headquarters of the African Union in Addis Ababa. The purpose of the meeting was to review the status of preparations for elections in the Democratic Republic of the Congo and discuss coordinated regional and international support to the electoral process. Following the discussions, the guarantors of the Peace, Security and Cooperation Framework for the Democratic Republic of the Congo and the Region reaffirmed their commitment to support a democratic and peaceful transition in the Democratic Republic of the Congo through credible and transparent elections in line with the 31 December 2016 agreement; welcomed the publication by the Independent National Electoral Commission of the electoral calendar for the holding of the presidential and the national and provincial legislative elections on 23 December 2018; and called on all stakeholders to create the necessary conditions to ensure the holding of timely, peaceful and credible elections. In particular, the Government of the Democratic Republic of the Congo was called upon to provide the necessary and timely financial and logistical resources to allow for the implementation of the electoral calendar; to ensure the required political space throughout the country, including freedom of peaceful assembly and equitable access to State media; and to fully and effectively implement the confidence-building measures, as stipulated in the 31 December 2016 agreement.

Concept of operations

11. The electoral calendar has scheduled the simultaneous holding of presidential and national and provincial legislative elections on 23 December 2018. Indirect

elections of senators and governors are scheduled for March 2019 and local elections will be held between September 2019 and January 2020. In order for the calendar to be implemented, a number of key laws will need to be adopted. Furthermore, there are a number of other constraints linked to the implementation of the calendar, including financial and logistical constraints. On 30 November 2017, following the publication of the calendar and an official request for assistance by the Independent National Electoral Commission, MONUSCO presented a logistics support plan which builds upon an agreed division of labour and key assumptions and risks. The submission of the logistics support plan was one of the constraints referenced in the electoral calendar.

12. Key assumptions for the technical assistance and logistical support of MONUSCO to the electoral process have evolved over time on the basis of past experience in supporting elections in the Democratic Republic of the Congo; lessons learned in providing support to the voter registry update in the 2016/17 period; and an electoral needs assessment undertaken by the Electoral Assistance Division of the Department of Political Affairs. The present planning assumptions are in line with tasks mandated by the Security Council in its resolution 2348 (2017) and the recommendations of the 2017 strategic review regarding the Mission's strategic priorities, and are guided by the agreed division of tasks and responsibilities between MONUSCO, the Independent National Electoral Commission and the Democratic Republic of the Congo electoral support project managed by the United Nations Development Programme (UNDP).

13. The logistics support for the elections will involve the delivery and further distribution of non-sensitive and sensitive materials from reception centres to various sites. The overall theatre of operations will include 3 reception centres, 15 distribution hubs, 232 sites and approximately 91,000 voting offices. The Mission's theatre of operations will cover the 3 reception centres, the 15 distribution hubs, 115 sites and 14 hotspots. Hotspots are defined as locations that are difficult to access owing to security or road conditions. The remaining parts of the theatre of operations will be under the responsibility of Independent National Electoral Commission.

14. A total of 15,000 tons of material will be delivered by MONUSCO to the distribution hubs by fixed-wing aircraft. MONUSCO will subsequently distribute electoral materials to 115 sites and 14 hotspots by rotary-wing aircraft. The logistics plan includes the deployment of non-sensitive material over a 70-day period, followed by the deployment of sensitive material over a 50-day period and the subsequent recovery of sensitive material and demobilization of transportation assets, aircraft and staff.

Timeline

15. It is expected that the operational phase of logistical support for the electoral process will last 162 days, including 10 days for mobilization, 70 days for the distribution of non-sensitive materials, a 12-day operational pause, 50 days for the deployment of sensitive materials and 20 days for the recovery of sensitive material and the demobilization of transportation assets, aircraft and staff.

16. In order to successfully execute this project, there will be three phases.

Phase I: planning (1 November 2017 to 28 February 2018)

17. During the planning phase, the Mission further refined its tactical plans, started the recruitment process for key advance planning personnel and monitored the completion of the steps that are upstream of those under its responsibility in order to ensure that the timeline and steps of the Mission's logistics plan were still viable. A risk register was also developed, inclusive of internal controls. Technical discussions

were held with the Independent National Electoral Commission to confirm the weight of sensitive and non-sensitive material being deployed and relevant timelines. Any requirements and issues that would have a significant impact on the Mission's timeline and budget, such as the type and quantity of material deployed, were discussed within the Mission, and mitigation strategies were developed.

Phase II: mobilization and deployment (1 March to 23 December 2018)

18. During the mobilization and deployment phase, the Mission will mobilize its major aviation assets and coordinate with partners for the timely deployment of other contributed assets. Operations will be fully deployed and closely monitored. Risks and modifications will first be discussed with the Independent National Electoral Commission for remediation and escalated to the attention of the Mission's senior leadership for further engagement with various partners. Specifically, in order to adhere to commitments made by the United Nations, all aircraft required for the deployment of non-sensitive material are to be prepositioned and deployed in the Mission area by 1 July 2018.

Phase III: recovery and closure (24 December 2018 to 31 January 2019)

19. During the recovery and closure phase, the electoral materials will be recovered and handed over to the Independent National Electoral Commission. The Mission's personnel and assets dedicated to the electoral process will be demobilized promptly after the completion of the operation.

Risks

20. A number of political and operational risks are associated with the electoral process and could affect the legitimacy, inclusiveness and credibility of the elections in the Democratic Republic of the Congo. These risks may have an impact on timelines and, as a result, on the financial resources required for the Mission's support to the elections. Such risks include delays in the acceptance of the electoral register, issues concerning the feasibility of the electoral calendar, which could exacerbate political tensions, and possible social unrest and worsening violence in the identified hotspots, including urban centres. There is also a high reputational risk to the United Nations and MONUSCO if the Mission is not in a position to adhere to agreed-upon commitments and is seen as a major source of delays.

II. Human resources

	International staff								
Civilian staff	*USG-ASG*	*D-2-D-1*	*P-5-P-4*	*P-3-P-2*	*Field Service*	*Subtotal*	*National staff*[a]	*United Nations Volunteers*	*Total*
Electoral Support Office									
Proposed temporary positions 2018/19	–	–	3	18	1	22	2	31	55
Political Affairs Division									
Proposed temporary positions 2018/19	–	1	2	–	–	3	–	–	3
Mission Support Centre									
Proposed temporary positions 2018/19	–	–	2	7	8	17	–	3	20
Aviation Safety Unit									
Proposed temporary positions 2018/19	–	–	–	2	–	2	–	–	2
Human Resources Section									
Proposed temporary positions 2018/19	–	–	–	1	2	3	–	–	3

Civilian staff	International staff						National staff[a]	United Nations Volunteers	Total
	USG-ASG	D-2-D-1	P-5-P-4	P-3-P-2	Field Service	Subtotal			
Field Technology Section									
Proposed temporary positions 2018/19	–	–	–	–	2	2	–	1	3
Aviation Section									
Proposed temporary positions 2018/19	–	–	–	10	13	23	–	–	23
Movement Control Section									
Proposed temporary positions 2018/19	–	–	–	–	11	11	–	30	41
Life Support Section									
Proposed temporary positions 2018/19	–	–	–	–	2	2	–	–	2
Transport Section									
Proposed temporary positions 2018/19	–	–	–	–	5	5	–	–	5
Total temporary positions									
Proposed 2018/19	–	1	7	38	44	90	2	65	157

[a] Includes National Professional Officers and national General Service staff.

Electoral Support Office

International staff: increase of 22 temporary positions (establishment of 1 P-5, 2 P-4, 18 P-3 and 1 Field Service temporary positions)

National staff: increase of 2 temporary positions (establishment of 2 national General Service temporary positions)

United Nations Volunteers: increase of 31 temporary positions (establishment of 31 United Nations Volunteer temporary positions)

21. In order to provide the technical assistance and logistical support for the electoral process mandated in Security Council resolution 2348 (2017), the Mission requires a sufficient number of experienced electoral experts to strengthen its electoral structure and provide advice to the Independent National Electoral Commission, at the central level and in the provinces. The electoral calendar released on 5 November 2017 revealed an extremely short time frame for the holding of the presidential, national and provincial assembly elections scheduled to be held on 23 December 2018. In view of the social and security sensitivity and the financial constraints, electoral assistance provided by MONUSCO will be critical to the readiness for the elections.

22. It is proposed that one temporary position of Senior Electoral Officer (Dispute Resolution) (P-5) be established. The Senior Electoral Officer (Dispute Resolution) will to provide advice on legal matters and dispute resolution to the Independent National Electoral Commission and other national institutions involved in the elections; provide analyses of the legal provisions of the Constitution and electoral legislation and underline areas that do not follow best practices; carry out an assessment of potential triggers of electoral dispute; provide a synopsis of the assessment made to allow the Independent National Electoral Commission and relevant stakeholders to understand the rationale for any suggested changes; and collaborate with the sections of the Mission that are involved in electoral support, such as the Joint Human Rights Office, to ensure awareness of any legal and dispute issues that might have an impact on the peaceful acceptance of the electoral results.

23. It is proposed that one temporary position of Electoral Officer (Electoral Administration) (P-4) be established. The Electoral Officer (Electoral Administration)

will provide election administration best practice advice to the Independent National Electoral Commission on planning, implementation and monitoring, and support Commission staff to ensure that election administration tasks are sound, in compliance with the relevant laws and regulations and in accordance with international standards.

24. It is proposed that one temporary position of Electoral Officer (Database Design) (P-3) be established. The Electoral Officer (Database Design) will provide advice to the Independent National Electoral Commission on the design and development of electoral mapping; support the national treatment centre in analysing potential risks and elaborating a strategy for a security system to protect software and hardware; provide advice on electoral data, including electoral files and election results, and monitor the flow of electoral data; advise on security issues to ensure that the Commission's web server is protected against hacking, on the implementation of redundancy mechanisms and on an intrusion detection system; advise the Commission on the design and implementation of a data replication site; and assist in the procurement of new information and communications technology equipment for the Commission.

25. It is proposed that one temporary position of Electoral Officer/Area Manager (P-3) be established. The Electoral Officer/Area Manager will be in charge of nine provincial offices and will serve as a liaison between the Electoral Support Office and the hubs and as the first point of contact on all issues in the field; channel operational requests from the provincial offices to the appropriate persons in the Electoral Support Office or the Independent National Electoral Commission; provide first-level technical advice to address the technical and administrative issues raised in the field; and analyse operational issues at the provincial level and respond to those challenges by proposing sound, pragmatic solutions in line with United Nations standards, rules and regulations.

26. It is proposed that one temporary position of Electoral Officer (Material Tracking) (P-3) be established. In liaison with the mission support team deployed at airports and warehouses, the Electoral Officer (Material Tracking) will provide technical advice to the Independent National Electoral Commission on all material tracking issues; help develop and set up tracking tools and standardize the management of the tracking system; advise the Commission on the consolidation of accurate tracking data; guide the Commission in tracking electoral materials during their deployment, distribution and retrieval; and support the material inventory process in the warehouse.

27. It is proposed to that one temporary position of Electoral Officer (Civil Society Organization) (P-3) be established. The Electoral Officer (Civil Society Organization) will provide advice to the Independent National Electoral Commission on mapping civil society organizations, on the development of a civil society activities operation plan, on the development of strategies for electoral education to reach minority groups, on the customization of educational material for civil society organizations and on training civil society organizations on electoral education.

28. It is proposed that one temporary position of Electoral Officer (Logistics Planning) (P-3) be established. The Electoral Officer (Logistics Planning) will provide advice to the Independent National Electoral Commission on issues related to logistics planning; guide the Commission, in collaboration with Mission Support, in assessing logistics needs and in developing a logistics plan for the reception, warehousing, conditioning, deployment, distribution, retrieval and storage of sensitive and non-sensitive electoral materials; advise on preparation for short-, medium- and long-term logistical support requirements; develop guidelines for the deployment and retrieval phases; advise on the development and implementation of

tools to monitor materials and electoral activities; provide input to the development of manuals and technical notes to facilitate operational activities; and initiate the issuance and administration of transport documents related to cargo and Commission personnel during the period of deployment and retrieval of elections materials.

29. It is proposed that one temporary position of Electoral Officer (Electoral Materials) (P-3) be established. The Electoral Officer (Electoral Materials) will provide technical advice to the Independent National Electoral Commission on issues related to materials storage in warehouses; on evaluating the materials management set-up and the warehousing needs of the Commission; on identifying warehouses that fit the requirements, as prescribed by the standards and the Commission; on the use of software tools for the day-to-day management of the warehouses; and on warehouse security.

30. It is proposed that one temporary position of Electoral Officer (Dialogue and Mediation Framework) (P-3) be established. The Electoral Officer (Dialogue and Mediation Framework) will advise the Independent National Electoral Commission on the identification of consultation frameworks related to the elections; support the Commission in organizing and monitoring the activities of the various consultation frameworks; advise the Commission on the strengthening of the capacity of civil society organizations and political parties to foster their effective participation in the electoral process; and promote and develop the spirit of tolerance and dialogue within the dialogue and mediation framework established by the Commission.

31. It is proposed that 10 temporary positions of Electoral Officer/Field Office Coordinator (P-3) in Beni, Gbadolite, Goma, Kalemie, Kamina, Kananga, Kisangani, Kwilu, Lubumbashi and Mbuji-Mayi be established to advise the Provincial Executive Secretary of the Independent National Electoral Commission in planning and implementing electoral activities and providing coordination at the provincial level; provide advice to strengthen the technical skills of the Independent National Electoral Commission team at the field level; represent the Electoral Support Office in election-related activities and meetings at the provincial level; ensure effective coordination between the Commission and mission support at the provincial level; monitor the upcoming elections event in the zones they cover; and draft reports on the progress of election preparedness at the provincial level.

32. It is proposed that one temporary position of Electoral Officer (Dispute Resolution) (P-3) be established. The Electoral Officer (Dispute Resolution) will monitor the compliance of the electoral process with the legal framework of the Democratic Republic of the Congo and international standards; lead the design and implementation of training and substantive capacity reinforcement of the Independent National Electoral Commission and other electoral institutions; provide training to different levels of the judiciary in dispute resolution; monitor and report on the processing and resolution of legal disputes at each stage of the electoral process; and monitor the assessment of potential triggers of electoral dispute at the provincial level.

33. It is proposed that one temporary position of Administrative Assistant (Field Service) be established. The Administrative Assistant will support the Electoral Support Office by providing general office support services; draft and process a variety of correspondence; set up and maintain reference files and records; manage the Director's agenda; and assist in the finalization of reports and in the preparation of documentation for distribution.

34. It is proposed that one temporary position of Team Assistant (national General Service) be established to provide administrative support to the Electoral Support Office.

35. It is proposed that one temporary position of Electoral Officer (Electoral Materials) (United Nations Volunteer) be established. The Electoral Officer (Material Advisor) will provide technical advice to the Independent National Electoral Commission on issues related to materials storage; on the evaluation of the materials management set-up and the warehousing needs of the Commission; on identification of warehouses that fit the requirements, as prescribed by the standards and the Commission; and on the use of software tools for the day-to-day management of the warehouses.

36. It is proposed that one temporary position of Electoral Officer (Logistics Planning) (United Nations Volunteer) be established. The Electoral Officer (Logistics Planning) will be based in Kinshasa and will advise on and oversee the Independent National Electoral Commission's logistical planning and the management of its tasks and responsibilities for elections at the national level; support the Commission in the development, drafting and implementation of deployment plans and plans for the collection of election materials; and ensure that logistical tasks of the Commission are completed on time.

37. It is proposed that one temporary position of Electoral Officer (Logistics Tracking) (United Nations Volunteer) be established. The Electoral Officer (Logistics Tracking) will ensure that the Independent National Electoral Commission has a comprehensive and secure system in place to track election materials and that Commission staff are properly trained to manage the system, and to put in place structures and tools to assist the Commission in its monitoring and tracking of deployed election materials.

38. It is proposed that 19 temporary positions of Electoral Officer (Logistics) (United Nations Volunteer) be established in Bandundu, Beni, Bukavu, Bunia, Dungu, Gbadolite, Gemena, Goma, Kalemie, Kamina, Kananga, Kindu, Kinshasa, Kisangani, Lubumbashi, Matadi, Mbandaka, Mbuji-Mayi and Tshikapa to advise on and oversee the logistical planning and management of by the Independent National Electoral Commission of its tasks and responsibilities with respect to elections at the provincial level. The incumbent will support the Commission in the development, drafting and implementation of deployment plans and plans for the collection of election materials at the provincial level; put in place structures and tools to assist the Commission in its monitoring and tracking of deployed election materials; act as a liaison between the electoral authorities and mission support; and provide regular feedback on the progress and challenges of electoral operations in the field to enable the Mission to react to challenges and adjust its plans accordingly.

39. It is proposed that nine temporary positions of Electoral Officer/Field Office Coordinator (United Nations Volunteer) be established in Beni, Bunia, Dungu, Gemena, Kamina, Kindu, Matadi, Mbandaka and Tshikapa to advise the Provincial Executive Secretary of the Independent National Electoral Commission in planning and implementing electoral activities and providing coordination at the provincial level; provide advice to strengthen the technical skills of the Commission team at the field level; represent the Electoral Support Office in election-related activities and meetings at the provincial level; ensure effective coordination between the Commission and mission support at the provincial level; monitor the upcoming election events in the zones they cover; and draft reports on the progress of election preparedness at the provincial level.

40. It is proposed that one temporary position of Desk Officer (P-4) and one temporary position of Administrative Assistant (national General Service) be established in the Electoral Assistance Division of the Department of Political Affairs in New York in view of the increased substantive political and technical workload anticipated, as well as to provide administrative backstopping of MONUSCO. The

Under-Secretary-General for Political Affairs has been designated by the General Assembly as the United Nations focal point for electoral assistance matters and is the United Nations system-wide lead in all matters related to electoral assistance. The Electoral Assistance Division ensures coordination and consistency in the provision of United Nations electoral assistance; develops and disseminates United Nations electoral policy and serves as the United Nations electoral institutional memory; develops and maintains a roster of international electoral experts who can provide technical assistance; provides support and back-up to United Nations electoral components and projects in the field; and maintains contacts with regional and intergovernmental organizations to ensure appropriate working arrangements with them and to avoid duplication of effort.

41. The Desk Officer will support the United Nations Integrated Electoral Team throughout the electoral cycle. The Desk Officer will provide advice on a range of electoral issues; participate in the formulation of political and technical strategies related to the electoral process; monitor activities in the Democratic Republic of the Congo and the subregion and assesses trends which might affect the political situation and the organization of the elections; prepare analytical reports on electoral matters in the Democratic Republic of the Congo; serve as a focal point on electoral issues in the Democratic Republic of the Congo; carry out analyses, including through field assessments; and provide policy advice on electoral assistance.

42. The Administrative Assistant will support the work of the Electoral Assistance Division as it relates to the administrative and human resources backstopping of the United Nations Integrated Electoral Team. The Administrative Assistant will serve as the Division's focal point for the recruitment of the MONUSCO electoral team, in coordination with the Mission's human resource partners and the Department of Field Support, and will assist in identifying suitable candidates on the roster of international electoral experts managed by the Electoral Assistance Division, to be considered by and for MONUSCO.

Political Affairs Division

International staff: increase of 3 temporary positions (establishment of 1 D-1 and 2 P-5 temporary positions)

43. The Political Affairs Division provides political support for the implementation of the Mission's strategic priorities, with a particular focus on the implementation of the 31 December 2016 agreement in order to pave the way for credible elections. It is proposed that one temporary position of Deputy Director (D-1) and two temporary positions of Senior Political Affairs Officer (P-5) be established to provide direct good offices support to the Special Representative of the Secretary-General and the Mission leadership on regional and multilateral affairs. Regional engagement and sustained regional support will play a critical role in maintaining momentum towards the holding of elections. It will therefore be critical for the Special Representative of the Secretary-General and the Mission leadership to continuously engage, not only actors in the country, but also regional partners and organizations, to ensure progress towards the holding of the elections. In the strategic review of MONUSCO and its key priorities conducted in 2017, the strengthening of the Mission's regional outreach and collaboration with regional organizations was recommended in order to support the political process in the Democratic Republic of the Congo and the region, and in particular to create an environment conducive to the holding of elections.

44. The Deputy Director will monitor and analyse developments in the wider Great Lakes region and Southern Africa; maintain working relationships with regional embassies, the African Union, the Southern African Development Community and other regional institutions to ensure follow-up of the 31 December 2016 agreement,

confidence-building measures and progress on the elections; coordinate the Mission's support to the implementation of the regional obligations of the Peace, Security and Cooperation Framework for the Democratic Republic of the Congo and the Region; and coordinate the activities of the group of independent international electoral experts.

45. The Senior Political Affairs Officers will support the Deputy Director in monitoring and analysing developments in the Great Lakes region and Southern Africa; provide in-depth analysis on the regional dimension of and the support needed to move forward with the political and electoral processes in the Democratic Republic of the Congo; maintain working-level relationships with regional embassies, the African Union, the Southern African Development Community and other regional institutions to ensure follow-up of the 31 December 2016 agreement, confidence-building measures and progress on the elections; and contribute to the coordination of the Mission's support to the implementation of the regional obligations of the Peace, Security and Cooperation Framework for the Democratic Republic of the Congo and the Region.

Mission Support Centre

International staff: increase of 17 temporary positions (establishment of 1 P-5, 1 P-4, 7 P-3 and 8 Field Service temporary positions))

United Nations Volunteers: increase of 3 temporary positions (establishment of 3 United Nations Volunteer temporary positions)

46. The Mission Support Centre is tasked with planning and coordinating uninterrupted, cost-effective and efficient logistics support to the elections. In line with Security Council resolution 2348 (2017), which mandates MONUSCO to provide logistical support to the elections, and the agreed distribution of tasks among MONUSCO, the Independent National Electoral Commission and the electoral support project managed by UNDP, the Mission will provide support to the Commission in the reception, separation, preparation and warehousing of 15,000 tons of electoral material in Kinshasa, Kisangani and Lubumbashi; transport the electoral material from the three reception centres to 15 hubs; and forward approximately half of the material to 129 antenna sites . Coordination between the Commission, mission support and the Electoral Support Office during these operations is critical to ensure that Commission personnel are consulted on the Mission's delivery and distribution flights; that Commission personnel are available to receive the material at the hubs and antennas sites; and that deliveries are based on the capacity of the hubs with respect to warehousing, ground transport and air distribution. Throughout this process, daily reporting, analysis and coordination will take place between the hubs and Mission headquarters, ensuring that logistics and technical support providers are aware of the progress, delays, daily capacities and unforeseeable circumstances and are able to react, prioritize, re-route aircraft and re-plan activities without compromising the overall operation. Following the elections, MONUSCO will be called upon to coordinate the recovery of some sensitive materials from the locations to which it delivered them.

47. It is proposed that one temporary position of Senior Logistics Officer (P-5) be established. The Senior Logistics Officer will be responsible for the planning, supervision and coordination of all election support activities at Mission headquarters and in the operational hubs, including reporting, analysis and liaison with mission support, establishment and maintenance of United Nations property and infrastructure, and provision of support to United Nations staff, contractors and services.

48. It is proposed that one temporary position of Logistics Officer (P-4) be established. The Logistics Officer will be responsible for the planning, supervision

and coordination of all activities in the operational hubs, including reporting, analysis and liaison with mission support, establishment and maintenance of United Nations property and infrastructure, and provision of support to United Nations staff, contractors and services.

49. It is proposed that two temporary positions of Logistics Officer (P-3) be established in Goma and Kinshasa. The Logistics Officers will plan logistics elections support and coordinate support arrangements with clients and supporting elements; provide reporting and analysis; liaise with Mission Support; establish and maintain United Nations property and infrastructure; and support United Nations staff, contractors and services.

50. It is proposed that five temporary positions of Logistics Officer (P-3) be established in Kananga, Kinshasa, Kisangani, Lubumbashi and Mbandaka. The Logistics Officers will be responsible for the supervision and coordination of all logistics activities in their assigned operational hubs, including reporting, analysis and liaison with Mission Support, the establishment and maintenance of United Nations property and infrastructure, and the provision of support to United Nations staff, contractors and services.

51. It is proposed that six temporary positions of Logistics Officer (Field Service) be established in Bandundu, Bunia, Gemena, Kalemie, Kamina and Kindu. The Logistics Officers will be responsible for the supervision and coordination of all logistics activities in their assigned operational subhubs, including reporting, analysis and liaison with Mission Support, the establishment and maintenance of United Nations property and infrastructure, and the provision of support to United Nations staff, contractors and services.

52. It is proposed that two temporary positions of Administrative Assistant (Field Service) be established in Goma and Kinshasa. The Administrative Assistants will be responsible for office management, record-keeping, financial monitoring and maintaining personnel files for all international staff assigned to electoral operations in MONUSCO.

53. It is proposed that three temporary positions of Logistics Officer (United Nations Volunteer) be established. The Logistics Officers will be deployed at essential offices and warehouses of the Independent National Electoral Commission and will be the primary liaison with the Commission for logistical coordination and operations to ensure a well-coordinated and timely supply of electoral material.

Aviation Safety Unit

International staff: increase of 2 temporary positions (establishment 2 P-3 temporary positions)

54. It is proposed to establish two temporary positions of Aviation Safety Officer (P-3) to conduct aircraft inspections, airfield and helipad surveys, hazard identification, risk management and incident investigations related to the aircraft deployed in support of the electoral process.

Human Resources Section

International staff: increase of 3 temporary positions (establishment of 1 P-3 and 2 Field Service temporary positions)

55. In order to support the recruitment and administration of the additional staff required for the elections, it is proposed to establish three temporary positions of Human Resources Officer (1 P-3 and 2 Field Service) for the recruitment,

coordination of the onboarding and administration of the personnel assigned to support the elections.

56. The Human Resources Officer (P-3) will provide advice on interpretation and application of policies, regulations and rules and coordinate activities related to the management and administration of all electoral temporary positions.

57. One of the Human Resources Officers (Field Service) will be responsible for filling vacancies for electoral support by working with the hiring managers to finalize terms of reference, prepare job openings, review applications for eligibility and suitability; following up on the recruitment process through the completion of the recruitment; recommending changes or corrections to procedures throughout the recruitment process; and providing support for the onboarding, administration and separation of personnel selected for electoral temporary positions.

58. The other Human Resources Officer (Field Service) will be responsible for reviewing the terms of reference for individual contractors; preparing vacancy announcements; reviewing applications for eligibility in collaboration with the hiring managers; processing and administering the contracts of individual contractors; and managing the separation procedures at the end of the assignment.

Field Technology Section

International staff: increase of 2 temporary positions (establishment of 2 Field Service temporary positions)

United Nations Volunteers: increase of 1 temporary position (establishment of 1 United Nations Volunteer temporary position)

59. In view of the additional workload resulting from the Mission's support to the electoral process, it is proposed that one temporary position of Geospatial Information Assistant (Field Service), one temporary position of Information Technology Assistant (Field Service) and one temporary position of Geospatial Information Officer (United Nations Volunteer) be established. The Geospatial Information Assistant will compile topographic mapping products and spatial and geo-database information to support the electoral process and coordinate all requests relating to geospatial information services and support from the Independent National Electoral Commission. The Information Technology Assistant will provide information and communications technology support to the electoral process. The Geospatial Information Officer will be responsible for reviewing and updating the geospatial data on a timely basis and as required by the Mission and the Commission and will ensure that service requests for customized geospatial information applications are understood and entered into the databases.

Aviation Section

International staff: increase of 23 temporary positions (establishment of 10 P-3 and 13 Field Service temporary positions)

60. In view of the additional workload resulting from the Mission's support to the electoral process and the addition of 14 fixed-wing and 16 rotary-wing aircraft to the Mission's fleet, it is proposed to establish 10 temporary positions of Air Operations Officer (P-3) in Bandundu, Gemena, Goma, Kamina, Kananga, Kindu, Kinshasa, Kisangani and Mbandaka and 13 temporary positions of Air Operations Assistant (Field Service) in Bandundu, Dungu, Gemena, Kalemie, Kamina, Kananga, Kindu, Kinshasa, Kisangani and Mbandaka.

61. The Air Operations Officers will ensure that air operations are conducted in compliance with air tasking orders, the daily flight schedule, the Department of

Peacekeeping Operations aviation manual, MONUSCO aviation and other relevant standard operating procedures, United Nations directives and International Civil Aviation Organization (ICAO), International Air Transport Association (IATA) and the host country's aviation standards, practices, procedures and regulations. The incumbents will also manage medical evacuation flights, VIP flights and other special missions; participate in the integrated search and rescue operations for MONUSCO air assets and other aircraft upon request; review, plan and coordinate daily projected task orders and air support requirements; conduct risk analyses and determine risk mitigation measures in order to bring risks to acceptable levels; ensure that aircraft are selected and allocated to achieve maximum cost-effectiveness in mission support; coordinate the aviation operations compliance activities and monitor technical and safety performance of aviation assets assigned to the Mission, thereby ensuring that all aircraft are airworthy and properly certified; and monitor air service providers to ensure that equipment and personnel are in compliance with the terms and conditions of their respective contracts.

62. The Air Operations Assistants will ensure that air operations are conducted in compliance with air tasking orders, the daily flight schedule, the Department of Peacekeeping Operations aviation manual, MONUSCO aviation and other relevant standard operating procedures, United Nations directives and ICAO, IATA and the host country's aviation standards, practices, procedures and regulations, and manage medical evacuation flights, VIP flights and other special missions. The incumbents will also participate in the integrated search and rescue operations for MONUSCO air assets and other aircraft upon request; review, plan and coordinate daily projected task orders and air support requirements; conduct risk analyses and determine risk mitigation measures in order to bring risks to acceptable levels; and ensure that aircraft are selected and allocated to achieve maximum cost-effectiveness in mission support.

Movement Control Section

International staff: increase of 11 temporary positions (establishment of 11 Field Service temporary positions)

United Nations Volunteers: increase of 30 temporary positions (establishment of 30 United Nations Volunteer temporary positions)

63. In view of the additional workload resulting from the Mission's support to the electoral process, it is proposed that 5 temporary positions of Movement Control Officer (Field Service), 6 temporary positions of Movement Control Assistant (Field Service) and 30 temporary positions of Movement Control Assistant (United Nations Volunteer) be established.

64. The Movement Control Officers will monitor all activities related to the movement of cargo and personnel in support of the electoral process; provide assistance and technical advice to Independent National Electoral Commission counterparts and Mission Support on all aspects of transportation, including goods requiring special handling, and provide guidance to Movement Control Assistants in the field to ensure that they carry out their activities in line with operational standards and ensure quality service delivery.

65. The Movement Control Assistants will receive customer requests for the transportation of passengers and cargo in line with the MONUSCO logistics support plan for the elections; record and update statistical data on the movement of electoral material and personnel; ensure that the aircraft, vehicles and vessels are loaded in accordance with cargo manifests; and conduct check-in, embarkation and disembarkation activities for outgoing and incoming passengers and cargo.

Life Support Section

International staff: increase of 2 temporary positions (establishment of 2 Field Service temporary positions)

66. In view of the additional workload resulting from the Mission's support to the electoral process, it is proposed that two temporary positions of Fuel Assistant (Field Service) be established in Kananga and Kinshasa. The Fuel Assistants will be responsible for the provision of fuel and petroleum products in support of electoral activities, while adhering to safety standards and practices.

Transport Section

International staff: increase of 5 temporary positions (establishment of 5 Field Service temporary positions)

67. In view of the additional workload resulting from the Mission's support to the electoral process, it is proposed to establish five temporary positions of Transport Assistant (Field Service) in Kamina, Kananga, Kinshasa, Kindu and Mbandaka. The Transport Assistants will oversee the timely delivery of ground transportation support for election activities by coordinating requests for vehicles and related requirements during the distribution of election material; ensuring the maintenance of the deployed vehicles and specialized equipment in the hubs; providing guidance on vehicle safety compliance, proper utilization and accounting for spare parts; coordinating spare parts requirements and the timely delivery of transportation-related services to all components involved in the distribution of election material; and ensuring that assets are utilized in accordance with established guidelines.

III. Financial resources

(Thousands of United States dollars. Budget year is 1 July to 30 June.)

Category	*Apportionment (2017/18)* (1)	*Budget proposal* (2018/19) (2)	*Estimated additional requirements* (2018/19) (3)	*Total requirements* (2018/19) (4)=(2)+(3)
Military and police personnel				
Military observers	26 964.5	35 493.6	–	35 493.6
Military contingents	482 541.2	470 795.6	–	470 795.6
United Nations police	19 974.7	20 113.1	–	20 113.1
Formed police units	31 537.2	33 399.1	–	33 399.1
Subtotal	**561 017.6**	**559 801.4**	**–**	**559 801.4**
Civilian personnel				
International staff	148 537.7	136 518.3	–	136 518.3
National staff	98 039.0	92 903.7	–	92 903.7
United Nations Volunteers	20 005.6	19 442.2	1 191.1	20 633.3
General temporary assistance	728.2	7 251.7	8 121.8	15 373.5
Government-provided personnel	2 863.1	2 863.1	–	2 863.1
Subtotal	**270 173.6**	**258 979.0**	**9 312.9**	**268 291.9**
Operational costs				
Civilian electoral observers	–	–	–	–
Consultants and consulting services	637.0	1 170.5	–	1 170.5
Official travel	4 736.1	5 451.3	410.0	5 861.3
Facilities and infrastructure	53 444.4	61 137.2	–	61 137.2
Ground transportation	16 812.2	17 858.2	220.0	18 078.2
Air operations	143 246.8	154 210.3	72 122.3	226 332.6
Marine operations	28.8	27.4	–	27.4
Communications and information technology	35 981.6	36 506.8	140.2	36 647.0
Medical	2 266.4	2 073.7	–	2 073.7
Special equipment	–	–	–	–
Other supplies, services and equipment	51 503.6	54 753.0	2 261.9	57 014.9
Quick-impact projects	2 000	1 500.0	–	1 500.0
Subtotal	**310 656.9**	**334 688.4**	**75 154.4**	**409 842.8**
Gross requirements	**1 141 848.1**	**1 153 468.8**	**84 467.3**	**1 237 936.1**
Staff assessment income	28 850.5	27 429.0	698.8	28 127.8
Net requirements	**1 112 997.6**	**1 126 039.8**	**83 768.5**	**1 209 808.3**
Voluntary contributions in kind (budgeted)	–	–	–	–
Total requirements	**1 141 848.1**	**1 153 468.8**	**84 467.3**	**1 237 936.1**

IV. Analysis of estimated additional requirements[1]

68. The estimated additional requirements reflect the requirements related to the Mission's support to the electoral process in the Democratic Republic of the Congo.

	Estimate
United Nations Volunteers	$1 191.1

69. The additional requirements are attributable to the proposed establishment of 65 temporary United Nations Volunteer positions.

	Estimate
General temporary assistance	$8 121.8

70. The additional requirements are attributable to the proposed establishment of 92 temporary positions: 1 D-1, 4 P-5, 3 P-4, 38 P-3, 44 Field Service and 2 national General Service staff.

	Estimate
Official travel	$410.0

71. The additional requirements are attributable to the travel of staff of the Electoral Support Office and Mission Support in support of the electoral process.

	Estimate
Ground transportation	$220.0

72. The additional requirements are attributable to the acquisition of 55 motorcycles to support the extension, during the electoral period, of the strategy for the fight against insecurity in urban areas, the aim of which is to pre-empt and respond to protection concerns through engagement among local communities, local authorities and the national police.

	Estimate
Air operations	$72 122.3

73. The additional requirements are attributable to the deployment and operation of 15 aircraft for five months (6 fixed-wing and 9 rotary-wing) and 15 aircraft for two months (8 fixed-wing and 7 rotary-wing) to support the electoral process.

	Estimate
Communications and information technology	$140.2

74. The additional requirements are attributable to the acquisition of network infrastructure equipment in locations where there is currently no such infrastructure; two pieces of videoconferencing equipment; and laptops and printers for the electoral staff. The additional requirements are also attributable to the provision of Internet services in locations where there is currently no MONUSCO presence and to the cost of a public information campaign related to the elections.

[1] Additional requirements are expressed in thousands of United States dollars.

	Estimate
Other supplies, services and equipment	$2 261.9

75. The additional requirements are attributable to the hiring of up to 182 individual contractors in support of the electoral process; the implementation of a programme to train 600 trainers in the national police in six locations (Bukavu, Bunia, Goma, Kasangulu, Kisangani and Lubumbashi) and to conduct 50 capacity-building sessions for 4,600 national police in 15 locations to enable the police to appropriately perform crowd control operations in the context of the electoral process, and the implementation of programmes aimed at improving women's participation in the electoral process, including through the establishment of women's situation rooms in Bukavu, Goma and Kinshasa.

V. Financing of the support to the presidential and legislative elections

76. The present request to enter into commitments is submitted pursuant to the provisions of financial regulation 4.5, by which a peacekeeping reserve fund was established as a cash flow mechanism to, inter alia, ensure the rapid response of the Organization during the expansion of existing peacekeeping operations and to meet unforeseen and extraordinary expenditure and capital requirements (outlays) related to peacekeeping, and section VI of General Assembly resolution 64/269.

77. The estimated additional resource requirements are based upon a comprehensive and integrated plan and the information available at the time of preparation of the proposal. In the light of the ongoing discussions on planning the modalities of MONUSCO support and defining its requirements in line with the latest electoral developments, the Secretary-General is requesting a commitment authority while the Mission continues to assist the Independent National Electoral Commission in adjusting its operational strategy in preparation for the elections.

VI. Action to be taken by the General Assembly

78. **The action to be taken by the General Assembly in connection with the financing of the United Nations Organization Stabilization Mission in the Democratic Republic of the Congo is authorization for the Secretary-General to enter into commitments for the period from 1 July 2018 to 30 June 2019 in the amount of $84,467,300, in addition to the amount of $1,153,468,800 to be appropriated for the same period for the maintenance of the Mission.**